

# Presentation Objective and Agenda

- For Class VI activities, review the relationship between:
  - CFR Title 40, §146.85 Financial Assurance (FA) Project obligations;
  - Class VI Project FA risk evaluation; and
  - Operator financial & risk priorities for Class VI participation.
- Observe an FA risk evaluation method that:
  - Unnecessarily escalates FA-pricing; and
  - Endangers Operator Class VI Projects' participation.
- Suggest analysis to better assess FA risk evaluation that:
  - Appeals to Operator financial & risk priorities; and
  - Delivers FA-pricing a Class VI participating Operator can support & manage.

**Legal stuff:** Note this presentation is for general and informational purposes only and should not be substituted for consultation with appropriate technical, financial, or legal counsel nor for assessment from, and the advice of, your organization's regulatory compliance team.



## Operator and Regulators' Class VI Opportunities

We're all in this together: jointly, we're developing an approach that provides opportunities & benefits for Regulators/Taxpayers and Operators.

Cooperation for mutual benefit, a survival strategy very common in natural systems, is one that humanity needs to emulate.

Eugene Odum

- Class VI Permit criteria are in-place and form a basis & framework for Regulator-Operator cooperative-collaborative CO<sub>2</sub> sequestration.
- As Regulators and Operators manage Class VI Projects, jointly we have opportunity – and even responsibility - to create an efficient & workable system for achieving CO<sub>2</sub> sequestration goals.

To that end, what can we do to promote Class VI Permitting, appropriately manage Class VI risk, and make projects attractive to Regulators and to Operators?



# Operator Class VI Opportunity & Risk

#### **Opportunities:**

- Technical: technologies development;
- Operational: existing infrastructure use, existing operations leveraging;
- Strategic: value-chain development, capabilities diversification;
- Monetized CO<sub>2</sub> Credits: tax credits (45Q, etc.), emission-offsets credits;
- Reputational: financial strength, ESG;
- Financial: revenue, profit, credit;
- Cultural: Corporate goals, directives.

#### Risks:

- Technical: CO<sub>2</sub> stream, geology, hydrology, technology, infrastructure;
- Operational: planning, execution;
- Legal: new legislation, regulation drift;
- Political: regime/policy change;
- Market: labor, materials, equipment;
- Reputational: credit worthiness, ESG;
- Financial: profitability affected by Operator Financial Assurance obligations to Regulators/the Taxpayer.



### Class VI Projects and Operator Participation

- Class VI projects involve significant uncertainty surrounding technical assessment, planning, CAPEX, and future OPEX.
- Operators familiar with the technical challenges, finance, & risk features of subsurface infrastructure projects' scale, scope, & timing are those best able to deliver Class VI projects.
- For corporate financial performance, such Operators consider Class VI project participation in the context of a portfolio of competing opportunities: i.e., similar, hopefully profitable infrastructure projects.



### Class VI Projects and Operator Participation

- Here's a question: Why would a Operator invest in Class VI opportunities when it sees as much or more profit in otherwise less-risky and more-familiar projects?
- Here's another: Are there specific obligations attached to Class VI Permitting that comparatively challenge Operator participation?
   Are they risky?
- And lastly: If risky, then as typically and currently evaluated, do these obligations accurately reflect the risk they represent?



#### Class VI Financial Assurance

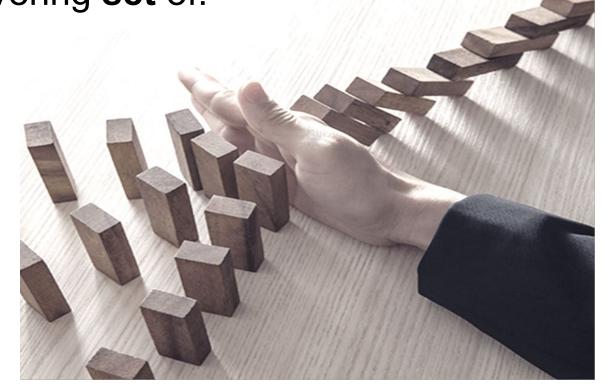
- EPA's UIC Program invites Operators to participate in CO<sub>2</sub> geologic sequestration (Class VI) projects.
- 40 CFR §146.85 Financial Responsibility (a.k.a. Financial Assurance or FA) aims to protect the Taxpayer from endangerment to USDW resulting from Class VI activities that include:
  - §146.84 Corrective Action (CA);
  - §146.92 Injection Well Plugging;
  - §146.93 Post Injection Site Care & Site Closure (PISC);
  - §146.94 Emergency & Remedial Response (ERR).



#### CLASS VI FINANCIAL ASSURANCE

From Regulators' perspectives, and to indemnify the Taxpayer from USDW endangerment, Operator-employed FA qualifying-instrument(s) should be some covering set of:

- Trust Funding;
- Surety Bonding;
- Letters of Credit;
- Insurance;
- Self Insurance (with prescribed Financial Testing & Corporate Guarantees); and
- Escrow Accounts.





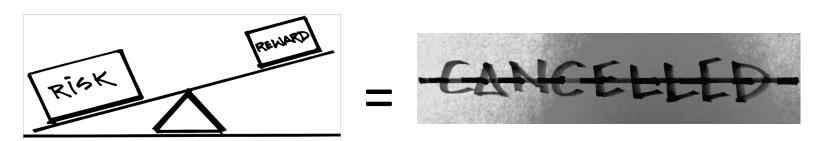
# Class VI Project FA Estimates

- FA coverage must be estimated by a 3rd-party technical or engineering Operator, then approved by the Class VI Regulator.
- Emergency and Remedial Response (ERR) commonly represents the costliest FA estimate, usually many times the sum of CA, Injection Well Plugging, & PISC together.
- FA activities' estimates **tend far-reaching** in scale, scope, & time (event impact) while **remaining uncertain** about likelihood (event probability).
- Contemporary Class VI Project FA indemnity estimates vary widely, but can and have been priced up to a range of \$100 million.



# Operator Priorities & Project Cancellation

- For Operator projects' comparisons, the priority remains discounted risk-based financial reward.
- For an Operator, high-priced, long-term FA indemnification suggests more risk and less reward than otherwise familiar infrastructure projects.
- FA-pricing has caused otherwise technically-viable Projects' cancelation. By definition, it has become a Class VI fatal flaw.





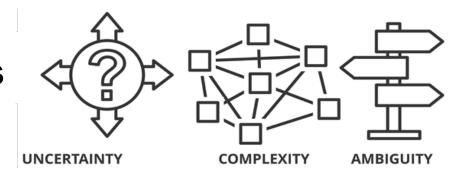
#### An FA Problem with Risk Evaluation

- Commonly, for infrastructure projects, risk is estimated as event (impact X probability).
- This brings relevance & reality to projects' risk-based evaluation by down-scaling the importance & risk of improbable events.
- However, for Class VI FA, risk event probability is often ignored & instead replaced by something closer-to risk event certainty.
- As a result ... for high-impact (but otherwise low probability) events, risk escalates and the Class VI FA-price rises.
- What can be done to tame this rise?



## Eliminate FA Determinate Analyses

- FA risk estimation explicitly focuses on future sometimes distant future – Class VI operational and/or technical uncertainties.
- Employing determinate methods (e.g., scenarios analyses) merely transforms future uncertainties into biased, partial pictures of future FA risk.

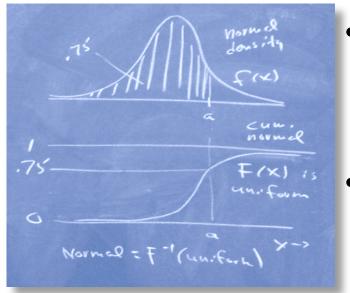


- Determinate methods do not easily/efficiently depict change nor do they provide clarity on the riskiness of event variables.
- Determinate risk analysis hardwires event probability often into intimidating certainty. Fatally flawed FA pricing can follow.



# Employ FA Stochastic Analyses

• For improved risk evaluation and FA pricing, consider employing event **probabilities** & **stochastic analysis**: *e.g.* Monte Carlo methods (MC).

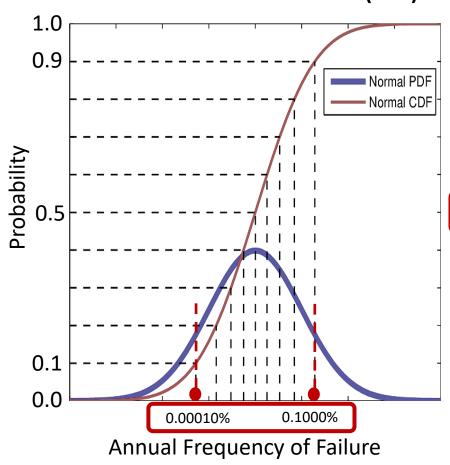


- Central to MC, instead of single determinate output, probabilistic risk-evaluation provides a range of probable FA-price outcomes.
- MC models are particularly applied in developing and forecasting detailed and rangedestimates of future risk.
- MC results can efficiently show the underlying FA price riskiness of an MC input variable; and how that risk changes with input.



# Employ FA Stochastic Analyses (MC)

#### Probability Density Function (PDF) & Cumulative Distribution Function (CDF)



#### Risk Event Probabilities of Occurrence: developed from FutureGen data

Risk Event	Event Description	Annual Frequency of Failure (Single Item)	
		Low Estimate P10	High Estimate P90
1	Wellhead equipment failure	0.0010%	0.0030%
2	Upward rapid leakage through installed well	0.00010%	0.0010%
3	Upward slow leakage through installed well	0.00010%	0.0010%
4	Upward rapid leakage through transecting well	0.00010%	0.1000%
5	Upward slow leakage through transecting well	0.00010%	0.1000%
6	Leaks due to undocumented wells, high rate	0.0010%	0.1000%
7	Leaks due to undocumented wells, low rate	0.0010%	0.1000%
8	Upward rapid leakage through caprock	0.00000035%	0.00000105%
9	Upward slow leakage through caprock	0.0105%	0.0175%
10	Release through existing faults	0.0000035%	0.0000105%
11	Release through induced faults	0.000035%	0.0000105%



# Stochastic Modeling Class VI Benefits

- Generally, Stochastic modeling explicitly dissects and transforms
   otherwise-fuzzy uncertainties with relevant and statistical
   methods to produce estimates of event probabilities.
- Stochastic modeling supports detailed analysis & application of risk events' probabilities. This beneficially facilitates judicious, discriminating risk estimation and FA-pricing.
- Released from determinate analysis, risk escalation can be bettermanaged and FA-pricing brought under control.
- FA-pricing fatal flawing is minimized. Operators can support and manage FA pricing and participate in Class VI Projects.



#### In Summary ...

- Capable Operators assess infrastructure project participation in the context of competing projects' opportunities.
- Operator project focus is on comparative risk-based profit/loss.
- Class VI projects reflect significant uncertainties generating risk.
- Despite risk in Class VI Project FA events, often they are not assessed probabilistically, but instead, determinately.
- **Determinately-high** risk evaluation and FA-pricing has led to Class VI **Projects' cancelation**; and can become a Class VI **fatal flaw**.
- Stochastic modeling can help manage risk evaluation, improve FA pricing & support Operator Class VI Project participation.



